# UNITED STATES OF AMERICA Before the SECURITIES AND EXCHANGE COMMISSION

SECURITIES EXCHANGE ACT OF 1934 Release No. 73062 / September 10, 2014

ADMINISTRATIVE PROCEEDING File No. 3-16091

In the Matter of

Justin Tang,

Respondent.

ORDER INSTITUTING CEASE-AND-DESIST PROCEEDINGS PURSUANT TO SECTION 21C OF THE SECURITIES EXCHANGE ACT OF 1934, MAKING FINDINGS, AND IMPOSING A CEASE-AND-DESIST ORDER AND CIVIL PENALTY

I.

The Securities and Exchange Commission ("Commission") deems it appropriate that cease-and-desist proceedings be, and hereby are, instituted pursuant to Section 21C of the Securities Exchange Act of 1934 ("Exchange Act"), against Justin Tang ("Tang" or "Respondent").

II.

In anticipation of the institution of these proceedings, Respondent has submitted an Offer of Settlement (the "Offer") which the Commission has determined to accept. Solely for the purpose of these proceedings and any other proceedings brought by or on behalf of the Commission, or to which the Commission is a party, and without admitting or denying the findings herein, except as to the Commission's jurisdiction over Respondent and the subject matter of these proceedings, which are admitted, Respondent consents to the entry of this Order Instituting Cease-and-Desist Proceedings Pursuant to Section 21C of the Securities Exchange Act of 1934, Making Findings, and Imposing a Cease-and-Desist Order and Civil Penalty ("Order"), as set forth below.

## III.

On the basis of this Order and Respondent's Offer, the Commission finds<sup>1</sup> that:

## **Summary**

- 1. These proceedings arise out of violations of the beneficial ownership reporting requirements of the federal securities laws. Section 16(a) of the Exchange Act and the rules promulgated thereunder require officers and directors of a company with a registered class of equity securities, and any beneficial owners of greater than 10% of such class, to file certain reports of securities holdings and transactions. Section 16(a) was motivated by a belief that "the most potent weapon against the abuse of inside information is full and prompt publicity" and by a desire "to give investors an idea of the purchases and sales by insiders which may in turn indicate their private opinion as to prospects of the company." H.R. Rep. 73-1383, at 13, 24 (1934). Reflecting this informational purpose, the obligation to file applies irrespective of profits or the filer's reasons for engaging in the transactions. The Sarbanes-Oxley Act of 2002 and Commission implementing regulations accelerated the reporting deadline for most transactions to two business days and mandated that all reports be filed electronically on EDGAR to facilitate rapid dissemination to the public.
- 2. While subject to the reporting requirements of Section 16(a) of the Exchange Act as a director of ChinaCast Education Corporation ("ChinaCast"), Respondent violated Section 16(a) on multiple occasions by failing to timely file reports of holdings and transactions in ChinaCast's securities.

## Respondent

3. Tang, age 42, served as a director of ChinaCast from February 2007 until January 2012, during which time Tang was subject to Section 16(a) of the Exchange Act. Tang is a citizen and resident of the People's Republic of China.

#### **Issuer**

4. ChinaCast is a Delaware corporation with its principal place of business in Hong Kong. ChinaCast's common stock was registered with the Commission under Section 12(b) of the Exchange Act and traded on the NASDAQ stock market (ticker: CAST) until June 2012.

## **Applicable Legal Framework**

5. Section 16(a) of the Exchange Act and the rules promulgated thereunder apply to every person who is the beneficial owner of more than 10% of any class of any equity security

<sup>&</sup>lt;sup>1</sup> The findings herein are made pursuant to Respondent's Offer of Settlement and are not binding on any other person or entity in this or any other proceeding.

registered pursuant to Section 12 of the Exchange Act, and any officer or director of the issuer of any such security (collectively, "insiders").

- 6. Pursuant to Section 16(a) and Rule 16a-3, insiders are required to file initial statements of holdings on Form 3 and keep this information current by reporting transactions on Forms 4 and 5. Specifically, within 10 days after becoming an insider, or on or before the effective date of the Section 12 registration of the class of equity security, an insider must file a Form 3 report disclosing his or her beneficial ownership of all securities of the issuer. To keep this information current, insiders must file Form 4 reports disclosing transactions resulting in a change in beneficial ownership within two business days following the execution date of the transaction, except for limited types of transactions eligible for deferred reporting. Transactions required to be reported on Form 4 include purchases and sales of securities, exercises and conversions of derivative securities, and grants or awards of securities from the issuer. In addition, insiders are required to file a Form 5 within 45 days after the issuer's fiscal year-end to report any transactions or holdings that should have been reported on Form 3 or 4 during the issuer's most recent fiscal year and any transactions eligible for deferred reporting (unless the corporate insider has previously reported all such transactions).
- 7. Although the Commission has encouraged the practice of many issuers to "help their [officers and directors] or submit the [] filings on their behalf . . . [in order] to facilitate accurate and timely filing," Section 16 places the responsibility to report changes in securities ownership on insiders.<sup>2</sup>
- 8. There is no state of mind requirement for violations of Section 16(a) and the rules thereunder.<sup>3</sup> The failure to timely file a required report, even if inadvertent, constitutes a violation.<sup>4</sup>

<sup>&</sup>lt;sup>2</sup> Mandated Electronic Filing and Website Posting for Forms 3, 4 and 5, SEC Release No. 34-47809 (May 7, 2003).

See Lexington Resources Inc., et al., 96 SEC Docket 229, 2009 WL 1684743, at \*17–18 (June 5, 2009) ("A finding of scienter is not required to demonstrate a violation of either [Section 13(d) or 16(a)]."); Robert G. Weeks, et al., 76 SEC Docket 2609, 2002 WL 169185, at \*50 (Feb. 2, 2002) ("No showing of scienter is required to prove violations of these reporting provisions."); cf. SEC v. Savoy Indus., Inc., 587 F.2d 1149, 1167 (D.C. Cir. 1978) ("Indeed, the plain language of section 13(d)(1) gives no hint that intentional conduct need be found, but rather, appears to place a simple and affirmative duty of reporting on certain persons. The legislative history confirms that Congress was concerned with providing disclosure to investors, and not merely with protecting them from fraudulent conduct.").

<sup>&</sup>lt;sup>4</sup> <u>Cf. Oppenheimer & Co., Inc.</u>, 47 SEC 286, 1980 WL 26901, at \*1–2 (May 19, 1980) ("We have previously held that the failure to make a required report, even though inadvertent,

## Respondent Failed to File Required Section 16(a) Reports on a Timely Basis

- 9. As a director of ChinaCast from February 2007 until January 2012, Respondent was subject to the reporting requirements of Exchange Act Section 16(a). Respondent filed an untimely initial statement of beneficial ownership on Form 3 on November 26, 2008.
- 10. Subsequently, Respondent failed to file all required Section 16(a) reports with the Commission for his sales of ChinaCast stock between March 2009 and December 2010 until after the Commission's enforcement staff contacted him concerning his failure to file. Respondent filed Forms 4 on November 20, 2013 to report his previously unreported transactions that occurred in 2009 and 2010, which include transactions executed on the following dates:

Form Type	<b>Date of Trans.</b>	<b>Due Date</b>	Date Filed
4	8/17/2010	8/19/2010	11/20/2013
4	8/30/2010	9/1/2010	11/20/2013
4	8/31/2010	9/2/2010	11/20/2013
4	9/1/2010	9/3/2010	11/20/2013
4	9/2/2010	9/7/2010	11/20/2013
4	9/3/2010	9/8/2010	11/20/2013
4	9/7/2010	9/9/2010	11/20/2013
4	9/8/2010	9/10/2010	11/20/2013
4	9/9/2010	9/13/2010	11/20/2013
4	9/13/2010	9/15/2010	11/20/2013
4	9/14/2010	9/16/2010	11/20/2013
4	9/15/2010	9/17/2010	11/20/2013
4	9/16/2010	9/20/2010	11/20/2013
4	9/17/2010	9/21/2010	11/20/2013
4	9/20/2010	9/22/2010	11/20/2013

constitutes a willful violation."); <u>Herbert Moskowitz</u>, 77 SEC Docket 446, 2002 WL 434524, at \*7 (Mar. 21, 2002) ("evidence of both motive for non-disclosure and actual market impact ... is irrelevant" to whether violations of Section 13(d) of the Exchange Act and Rules 13d-1 and 13d-2 thereunder occurred); <u>see generally SEC</u> Release No. 34-47809 (noting that an issuer's eligibility for temporary relief from disclosing Forms 4 filed one business day late by its insiders "does not change the fact that <u>any</u> Form 3, 4 or 5 filed later than the applicable due date violates Section 16(a)") (emphasis added).

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Form Type	<b>Date of Trans.</b>	<u>Due Date</u>	<b>Date Filed</b>
4	11/30/2010	12/2/2010	11/20/2013
4	12/2/2010	12/6/2010	11/20/2013
4	12/7/2010	12/9/2010	11/20/2013

- 11. Among Respondent's late-reported transactions between August 2010 and December 2010 are sales of ChinaCast's common stock with an aggregate market value in excess of \$1 million, which constituted a disposition of a substantial portion of his holdings of ChinaCast securities. Respondent also failed to file required Forms 5 to report these transactions that should have been reported on Forms 4 during this time period but were not.
- 12. As a result of the conduct described above, Respondent violated Section 16(a) of the Exchange Act and Rule 16a-3 thereunder.

## **Respondent's Remedial Efforts**

13. In determining to accept the Offer, the Commission considered certain remedial acts undertaken by Respondent and cooperation afforded to Commission staff.

### IV.

In view of the foregoing, the Commission deems it appropriate to impose the sanctions agreed to in Respondent Tang's Offer.

Accordingly, pursuant to Section 21B and 21C of the Exchange Act, it is hereby ORDERED that:

- A. Respondent cease and desist from committing or causing any violations and any future violations of Section 16(a) of the Exchange Act and Rule 16a-3 promulgated thereunder.
- B. Respondent shall, within 14 days of the entry of this Order, pay a civil money penalty in the amount of \$100,000 to the Securities and Exchange Commission, for transmission to the United States Treasury. If timely payment is not made, additional interest shall accrue pursuant to 31 U.S.C. 3717. Payment must be made in one of the following ways:
  - (1) Respondent may transmit payment electronically to the Commission, which will provide detailed ACH transfer/Fedwire instructions upon request;
  - (2) Respondent may make direct payment from a bank account via Pay.gov through the SEC website at http://www.sec.gov/about/offices/ofm.htm; or
  - (3) Respondent may pay by certified check, bank cashier's check, or United States postal money order, made payable to the Securities and Exchange Commission and hand-delivered or mailed to:

Enterprise Services Center Accounts Receivable Branch HQ Bldg., Room 181, AMZ-341 6500 South MacArthur Boulevard Oklahoma City, OK 73169

Payments by check or money order must be accompanied by a cover letter identifying Justin Tang as a Respondent in these proceedings, and the file number of these proceedings; a copy of the cover letter and check or money order must be sent to Robert J. Keyes, Associate Regional Director, Division of Enforcement, Securities and Exchange Commission, 200 Vesey Street, New York, NY 10281.

By the Commission.

Jill M. Peterson Assistant Secretary